



## CCAP EMS TASK FORCE REPORT

November 26, 2019

Emergency Medical Services in Pennsylvania are in crisis, affirmed by findings of multiple studies and most prominently in the 2004 SR 60 report, and reaffirmed in report of the legislature's SR 6 Commission, released in 2018. The SR 60 report was groundbreaking, with an extensive set of findings and concurrent recommendations on both fire and EMS services. The successor SR 6 commission in turn found that many of the circumstances and conclusions of the SR 60 report remained unchanged, and developed updated findings and recommendations which are now serving as the basis for legislative activity.

As outlined in this report, the CCAP membership expressed a need to explore whether counties could help address the issues raised in the SR 60 and SR 6 reports, focusing on EMS. The mission for the CCAP EMS Task Force was to review the causes and issues and to make findings and commensurate recommendations, all in context of determining whether counties are positioned to play any role in assuring reliable provision of this vital public service.

### The System

EMS services in Pennsylvania are a mix of public and private, although mostly public. Of the public systems most are primarily if not exclusively volunteer, with some integrated with fire services. Most are organized at the municipal level, although typically covering service territories outside those boundaries, in part because other areas lack service, in part because of differences in certification levels and hence protocols on dispatch, and in part because of backup service response needs when covering for units already out on responses. Issues in service capacity are shared between urban and rural areas, although the basis for those capacity differences may be different. And while professionalism – including training, certification, and equipment – has evolved considerably in tandem with evolution of the health care industry overall, the resource requirements of the system are increasingly unsustainable.

### CCAP Policy

Expression of these concerns led the members of CCAP to adopt a resolution in 2018 calling for exploration of potential county responses. The resolution:

The Association supports an option for creation of a county authority with municipal participation or a fully multi-municipal authority to provide regionalized emergency response services on behalf of and in cooperation with all or part of the municipalities within a county, with the following parameters:

- a. Potential creation of an authority to provide and manage the service(s), either directly, by contract, in partnership with municipalities, or in some combination;
- b. Prioritize improving access to service and system efficiencies;
- c. Services may include fire and/or EMS (QRS, BLS, ALS);
- d. Services may be provided for all municipalities, or select municipalities based on criteria including among others demographics, fiscal capacity, regional contiguity, service response areas and expression of need;
- e. Development of the scope and nature of service in consultation with its municipalities;
- f. Determination on full time and part time, and volunteer staffing configurations, and whether provided directly or through a contracted third party;
- g. Alignment with other regional providers, including hospitals, trauma centers, police, State Police and others;
- h. Funding sources and methodologies, including among others direct payment by municipalities, authorization and allocation of dedicated municipal emergency services millages, authorization of a dedicated county emergency services millage or per capita levies, provider billing and payment, subscriptions, and state and federal funding sources;
- i. Provide for municipal agreement and participation by vote of the governing bodies of the municipalities in the county or, if less than countywide, in the service region; and
- j. The potential development of a partnership with local schools to offer entry level training for firefighters and EMTs to encourage our youth in career pathways and volunteerism of emergency response.

In the explanatory note accompanying the resolution, the CCAP membership found that counties recognize that their municipalities have varying capacities to organize, promote, or provide emergency services, and that the traditional reliance on volunteers and third-party providers does not match current societal engagement. Other models may be available to assist municipalities, either regionally or countywide, in providing those services. The resolution promotes legislation to enable new models for providing those services, and grants significant flexibility on service, structure, funding, and related matters to be able to match local needs and circumstances. The resolution supports authorization of an additional emergency services millage, per capita levy or other fee, either by the authority or on a dedicated basis by the municipalities or the county.

## **Methodology**

At the end of 2018, CCAP President Dennis Stuckey (Lancaster) and President-elect Kathi Cozzone (Chester) invited CCAP members to volunteer to serve on what became the EMS Task Force. Membership ultimately included some county emergency management personnel. The list of members is included in Appendix A. They charged the Task Force with developing a report and recommendations for adoption by the CCAP membership, using the 2018 resolution as a basis and starting point. Commissioners Mark Hamilton (Tioga) and Kevin Boozel (Butler) were

appointed as co-chairs. Almost all members of the Task Force have prior or current volunteer fire or EMS experience, and Commissioner Hamilton represented counties on both the SR 6 Commission and its SR 60 predecessor in 2004.

The Task Force established an objective of presenting a draft report to the CCAP membership at the 2019 CCAP Fall Conference. In preparation of the report, it held a series of live meetings and conference calls, each exploring different perspectives of the issue. Given its scope and depth, the Task Force used the SR 6 report as its starting point, and so the first meeting included Senate staff who were responsible for support of the SR 6 commission and drafted its report. A later meeting included representatives of stakeholders, including municipal governments, the state Department of Health, the state Department of Community and Economic Development, the Ambulance Association of Pennsylvania, consultants, and others (the full list appears in Appendix B). The Task Force also received in-person reports from other county and regional studies, and accessed other reports as well (Appendix C). Task Force work was also augmented by CCAP staff meetings with other agencies and stakeholders.

The Task Force organized its work around an issues-based matrix, which forms the format of this report. Within each topic area, the Task Force considered detail of the issue, related reference materials, policy considerations, and county opportunities. While the initial Task Force review included examination of each EMS recommendation of the SR 6 report, the scope of work was expanded based on the stakeholder and agency meetings and on review of other studies.

### **Summary of Priority Recommendations**

- Develop statutory authorization for county or multi-municipal authorities that would be capable of county-wide or regional EMS service delivery, including paid staffing, optimization of service deployment and service areas, and dedicated funding sources. Legislative considerations include:
  - An authority fee, or dedicated county or municipal tax or fee, to fund the authority. Comparable to storm water programs, the fee could be structured on a district basis if the service is to be provided less than county-wide. The capacity to charge higher for primary coverage areas, and lower for extended coverage/secondary coverage areas should be explored.
  - If the authorization is to be millage-based or municipally-based, the existing authorization for a dedicated millage needs to be higher.
  - Dependent on current local effort, an authority structure could reduce the commitment/tax rate of some municipalities.
  - Fee alternatives could be per household/parcel, per capita (including site-based FTE employment for business and commercial operations), cost recovery, insurance recovery. Some models could allow offsets based on paid subscriptions.
  - Viability and sustainability may be dependent on broad and uniform municipal participation, and the primary objective is to obtain broad-based, voluntary, durable agreement among municipalities and providers. Consideration should be given to mechanisms that leverage county-wide or regional municipal participation upon

development and adoption of the system model, comparable to the development and adoption method for solid waste planning in the Municipal Waste Planning, Recycling and Waste Reduction Act. That methodology works to achieve up-front consensus among affected municipalities on a plan to be placed before them for adoption, with a voting mechanism that, if adopted, requires all affected municipalities to participate.

- Consider providing for cost recovery for calls outside the service area.
  - Consider a model for a more global emergency services authority that includes fire services, particularly where an integrated services makes sense. Inclusion of police services could be problematic, however, based on the fee structure being drawn into Act 111 bargaining settings.
  - Alternative structures and scope of service, including just intermediate support services like purchase of consumables, apparatus, equipment or ownership and control of assets, should be considered.
- Examine the scope and clarity of municipal requirements for assurance of emergency service delivery, including development of target service standards of coverage, and differentiating from routine transport.
    - Frame standards as performance targets, acknowledging the need for different standards, potentially through waivers, based on different local challenges and circumstances, e.g. rural, urban, nature of highway system, local provider models (volunteer, private, health system), nature and capacity of health care system, and back-up availability.
    - Determination should be made what body would be qualified to set the standards, and the role of stakeholders in the process, with preference for a system with general statewide standards coupled with a local planning process resulting in local determination of final standards based on review of conditions and public expectations.
    - Determination is needed on the level of detail and breadth of standards.
    - Consideration should be given to how the standards create or affect municipal liabilities.
    - Standards should consider response times, availability of resources, redundancy, and mutual aid.
  - Encourage each county to convene forums of municipal officials, EMS providers, health care providers, health systems and other appropriate stakeholders to review current coverage and coverage needs, supported by a branded CCAP strategy to help develop parameters, surveys, ideas, data sources, and other supports.
    - CCAP will undertake development of supports, including a toolkit to counties can utilize in planning, forums, education, media, and response development.
    - The CCAP County Governance Committee should be charged with development, monitoring and advocacy of legislation recommended in this report.
    - CCAP should continue the work of the EMS task force at least into 2020 to assist in these efforts.

- Work with the Department of Health, PEMA, the Office of Administration, other state and federal agencies, and stakeholders to provide technology tools to municipalities, counties and EMS providers to enable them to better assess current strengths and vulnerabilities, to improve dispatch efficiencies, and to plan for current and future needs. The strategy should explore eligibility to use the discretionary funding allocation under the 911 system, as well as other potential funding sources. While the review will focus on response studies, GIS tools, and statistical models, it also should take into account radio and dispatching systems.
- Work with the Bureau of Emergency Medical Services, PA Department of Health, to provide multi-tiered, risk based, community capacity-based, needs-based EMS training and staffing requirements for Advanced Life Support (ALS), Basic Life Support (BLS), Intermediate Life Support (ILS) and Quick Response Service (QRS), to recognize the varying staffing and recruitment capacities of different regions, particularly rural areas.
- Provide guides, guidelines and strategies for county involvement and support in education, recruitment, and retention.
- Develop, in conjunction with human services agencies and providers, community-based risk reduction programs, including Medicaid and insurance funding, that would better serve the needs of those who otherwise call for emergency transport. Consider incorporation of principles of the ET3 program model (Triage, Treatment, Transport) now in pilot testing under the Centers for Medicare and Medicaid Services (CMS). The ET3 model “aims to improve quality and lower costs by reducing avoidable transports to the hospital emergency department and unnecessary hospitalizations following those transports.” (CMS) Services would be available as a dispatch alternative, as well as tied to after-care and preventive care, acknowledging the readmission penalties that should make this a priority for health care systems. Coordinate with state programming including mental health intervention and support services. Address regulatory impediments, financial conflicts, and jurisdictional conflicts.
- Address system funding needs that support the variety of service models in operation in the commonwealth
  - Provide periodic readjustment of current allowable reimbursement rates, automatic inflators.
  - Allow payment for all responses including treat-no-transport.
  - Increase and index applicable Vehicle Code fees dedicated to the Emergency Medical Services Operating Fund.
  - Acknowledge the need for an accurate if not expansive definition of “treat,” including, e.g., lift assist.
  - Consider how to integrate with the Medical Assistance Transport Program.
  - Provide a uniform system of direct pay to providers.

## Topic Review and Discussion

In the broadest context, the Task Force divided its work among specific topic areas, and a discussion and set of recommendations for each follows. The Task Force at the outset acknowledges the quality and scope of work of the SR 6 Commission, itself a reboot of similarly detailed work of the previous SR 60 Commission, and so with attribution includes endorsement of many of its findings as a part of this report. Detail for each, which includes an issue discussion, problem statement, and set of detailed recommendations, can be found in the SR 6 Report. On that basis most detail relative to those recommendations is omitted from this report, with the exception of elements the Task Force found particularly important, and are reflected in the bullets under policy considerations. A link to the SR 6 report can be found in Appendix C.

The recommendations are arranged by topic, and under each is one or more subtopics that includes reference to the relevant SR 6 recommendation, the related policy considerations, and a discussion of opportunities for counties to contribute to the solution.

## Topic: Retention and Recruitment

### ***Building a culture of service: References***

- SR 6 Recommendation 1. Expand, modernize, and incentivize recruitment and retention efforts
- SR 6 Recommendation 2. Use financial and non-financial incentives to recruit and retain first responders
- SR 6 Recommendation 16. Educate municipal officials about fire and EMS crisis and needs
- SR 6 Recommendation 20. Incentivize employers to permit trainees to attend fire and EMS training

### ***Building a culture of service: Policy considerations***

- Improve the allocation of funds to the Office of the State Fire Commissioner for recruitment and retention efforts

### ***Building a culture of service: County opportunities***

- Work with EMS partners to educate municipal officials about personnel needs, with CCAP and its statewide municipal partners, the PA State Association of Township Supervisors, PA State Association of Boroughs, PA League of Municipalities, and PA State Association of Township Commissioners, working together to jointly develop materials suitable to their memberships
- Work with municipal and EMS partners to do a personnel needs assessment, and develop marketing and recruiting tools specific to the county
- In cooperation with municipalities and EMS partners develop toolkits to take to businesses and chambers to prioritize community commitment through personnel policies that encourage and enable volunteers

### ***Financial incentives: Reference***

- SR 6 Recommendation 2. Use financial and non-financial incentives to recruit and retain first responders
- SR 6 Recommendation 20. Incentivize employers to permit trainees to attend fire and EMS training
- SR 6 Recommendation 27. Involve fire and EMS stakeholders in vetting legislation

### ***Financial incentives: Policy considerations***

- Expand the local tax credit available to volunteers from 20 percent to 100 percent, and include school district and county taxes
- Develop an education loan forgiveness program tied to volunteer service criteria
- Develop a business tax incentive program tied to corporate policies and practices that promote and support volunteerism

### ***Financial incentives: County opportunities***

- Property tax credit
- Scholarship funds to local schools (college, community college) for local volunteers, noting models already in place in Tioga, Centre
- Other recognition and incentive programs, e.g. Butler County REV discount program
- Death on duty memorial
- Purchasing program available to volunteers

### ***Dealing with demands on hours: Reference***

- SR 6 Recommendation 1. Expand, modernize, and incentivize recruitment and retention efforts
- SR 6 Recommendation 16. Educate municipal officials about fire and EMS crisis and needs

### ***Dealing with demands on hours: Policy considerations***

- Promote and expand on-line training and recertification opportunities
- Recognize that EMS volunteer commitments also include administrative, fund-raising, and other non-response duties

### ***Dealing with demands on hours: County opportunities***

- Consider county and municipal supports for EMS administrative and fund-raising duties that can free volunteers from these time commitments, focusing available hours on response
- County employees can respond without taking leave
- Consider allowing comp leave for off-hours responses

### ***Dealing with service fatigue: Reference***

- SR 6 Recommendation 22. Develop a mental wellness and stress management protocol for first responders
- SR 6 Recommendation 27. Involve fire and EMS stakeholders in vetting legislation
- Legislation: HB1459

***Dealing with service fatigue: Policy considerations***

- Ask the Department of Health to work with other agencies and stakeholders to develop a mental wellness and stress management protocol for first responder agencies

***Dealing with service fatigue: County opportunities***

- Examine applicability of county and municipal Employee Assistance Programs (EAPs)
- Support legislation establishing state programs to provide mental health and crisis supports for EMS responders (see HB 1459, 2019 legislative session)

**Topic: Reimbursement Rates**

***Sufficiency: Reference***

- SR 6 Recommendation 4. Correct EMS reimbursement rates to allow for competitive compensation
- SR 6 Recommendation 14. Adjust funding streams for emergency medical services operating fund
- SR 6 Recommendation 15. Update EMS payment policies including Medical Assistance (Medicaid) rates

***Sufficiency: Policy considerations***

- Rate sufficiency should be determined with consideration of paid staffing models
- Reduction of reimbursements based on deductibles and copays should be prohibited
- Reimbursement rates should be indexed to Medicaid adjustments
- Medicaid policy guidelines should be reviewed to change policies that conflict with practice
- Change current Medicaid 20 mile threshold to first-mile for all loaded mileage for ground or air
- Restructure or develop a replacement for the Emergency Medical Services Operating Fund (EMSOF) to provide direct funding to local EMS agencies for the cost of readiness
- Increase and index Vehicle Code dedicated EMSOF fees

***Sufficiency: County opportunities***

- Join with stakeholders and partners in support of legislative and regulatory resolutions

***Frequency and manner of review: Reference***

- SR 6 Recommendation 15. Update EMS payment policies including Medical Assistance (Medicaid) rates

***Frequency and manner of review: Policy considerations***

- Review Medicaid rates at least every two years

***Frequency and manner of review: County opportunities***

- Use cost studies developed coincident with convening municipalities and stakeholders
- Join with stakeholders and partners in support of legislative and regulatory resolutions



***Treat no transport: Reference***

- SR 6 Recommendation 15. Update EMS payment policies including Medical Assistance (Medicaid) rates
- SR 6 Recommendation 27. Involve fire and EMS stakeholders in vetting legislation
- Federal Health and Human Service Centers for Medicare and Medicaid Services pilot ET3 program, <https://innovation.cms.gov/initiatives/et3/>

***Treat no transport: Policy considerations***

- Provide a minimal, reasonable amount for no-transport patients
- Work with health care providers and local agencies on mobile integrated healthcare
- Develop an accurate if not expansive definition of “treat,” including, e.g., lift assist.

***Treat no transport: County opportunities***

- Convene stakeholders to review alternative community health care response and supports

**Topic: Funding**

***Volunteer Loan Assistance Program (VLAP): Reference***

- SR 6 Recommendation 10. Protect funding and open eligibility for VLAP to all fire service providers

***Volunteer Loan Assistance Program (VLAP): Policy considerations***

- Restore \$39 million taken from the fund and used for state general fund purposes, captured on the pretext it was excess
- Oppose expansion of the fund for use by career services unless there is a commensurate increase in funding exclusively for that purpose or through creation of a dedicated separately-funded program

***Volunteer Loan Assistance Program (VLAP): County opportunities***

- Join with stakeholders and partners in support of legislative and regulatory resolutions

***Local funding options and structures: Reference***

- CCAP resolution on county and multi-municipal authorities
- SR 6 Recommendation 6. Simplify process to regionalize fire and EMS services

***Local funding options and structures: Policy considerations***

- Consideration of sufficiency and rate of local emergency services property tax authorization
- Transferability of local emergency services authorization or municipal services tax authorization to county, regional agency or authority
- Direct municipal payment to county, regional agency or authority
- Alternative state and local revenue bases, including fees, cost recovery and other strategies

***Local funding options and structures: County opportunities***

- Join with stakeholders and partners in support of legislative and regulatory resolutions

- Review legal analysis of solutions currently available under the Authorities statute
- Determine scope of county opportunities, through authority creation, county-wide or regional models, or support services
- Develop database of county supports of EMS

### **Topic: Service Coverage**

#### ***Standard of Cover: Reference***

- SR 6 Recommendation 3. Ensure minimum fire and EMS coverage through government partnership

#### ***Standard of Cover: Policy considerations***

- Develop and require a clear standard of cover for municipalities

#### ***Standard of Cover: County opportunities***

- Convene municipal and EMS stakeholders to review coverage standards and current coverage adequacy and weaknesses

### **Topic: Service Models**

#### ***Service models: Reference***

- SR 6 Recommendation 3. Ensure minimum fire and EMS coverage through government partnership
- SR 6 Recommendation 6. Simplify process to regionalize fire & EMS services
- Pike County study (see Appendix C)
- Eckert Seamans analyses (see Appendix C)

#### ***Service models: Policy considerations***

- Regional, authority, public/private, VFD interface
- Simplified processes at the statutory and regulatory level; see models from Virginia, California
- Mutual aid agreements

#### ***Service models: County opportunities***

- County serves as convener for forums of municipal officials, EMS providers, health care providers, and other appropriate stakeholders to review current coverage and coverage needs and develop appropriate strategic plans
- County serves as the convener and facilitator for municipalities, EMS agencies and providers to develop a regional or county-wide model for service provision, through a county authority or joint municipal authority or an intergovernmental agreement

## Topic: Community Risk Reduction

### ***Integration with social services; ET3: References***

- SR 6 Recommendation 7. Designate regional technical advisers to support community risk reduction efforts
- Federal Health and Human Service Centers for Medicare and Medicaid Services pilot ET3 program, <https://innovation.cms.gov/initiatives/et3/>

### ***Integration with social services; ET3: Policy considerations***

- EMS community paramedicine models
- Mobile integrated healthcare models
- State technical assistance
- Interaction with the Certificate of Need system
- US Fire Administration/National Fire Academy resources

### ***Integration with social services; ET3: County opportunities***

- Convener and interface with AAAs, Department of Aging, home health care, hospital systems, insurance providers, 911 system, county service providers, county fiscal offices to explore elements of community paramedicine
- Join with stakeholders and partners in support of legislative and regulatory resolutions, including removal of barriers and creation of funding opportunities

## Topic: EMS Act and Regulations

### ***EMS Act opportunities and impediments: Reference***

- SR 6 Recommendation 8. Review and revise EMS Act and regulations
- SR 6 Recommendation 27. Involve fire & EMS stakeholders in vetting legislation

### ***EMS Act opportunities and impediments: Policy considerations***

- Revise statewide and regional response plans to clarify areas of conflict, standardization, cost/benefit
- Revise plan elements related to out of service units and established service area delineations
- Review conflicting Public Utility Commission medical exemption language
- Establish the office of State EMS Commissioner

### ***EMS Act opportunities and impediments: County opportunities***

- Join with stakeholders and partners in support of legislative and regulatory resolutions

## Topic: Technology support

### ***Technology support: Reference***

- County Northern Tier data mapping project
- Department of Health call statistics and related databases

**Technology support: Policy considerations**

- Use of technology tools to better assess current strengths and vulnerabilities, to improve dispatch efficiencies, and to plan for current and future needs.

**Technology support: County Opportunities**

- Development and availability of county GIS and other databases
- Database sharing among counties and with state agencies
- Coordination with and among data and communications systems

**Topic: Training Requirements**

**ALS/BLS Training: Reference**

- SR 6 Recommendation 1. Expand, modernize and incentivize recruitment and retention efforts

**ALS/BLS Training: Policy considerations**

- Consider multi-tiered, risk based, community capacity-based, needs-based training requirements, especially in rural areas

**ALS/BLS Training: County opportunities**

- Workforce development programs
- Add EMS education and Paramedic education as a High Priority Occupations (HPO)
- Work with Department of Health on training standards that recognize community capacity and local risk
- Support legislative or regulatory change to the requirement that lapsed certifications require completion of the full training course
- Support legislative or regulatory change to the requirement pre-national registry standard

**Training provision: Reference**

- SR 6 Recommendation 1. Expand, modernize and incentivize recruitment and retention efforts
- SR 6 Recommendation 19. Fund basic fire & EMS training at commonwealth level

**Training provision: Policy considerations**

- State funding to subsidize a basic level first responder educational programming
- Department of Health/EMS funding for EMS training
- Develop a Department of Education CIP code for first responder training
- Enhance capacity for on-line training
- Pair training with other schools and programs

**Training provision: County opportunities**

- Work with school districts, vocational schools, community colleges on provision of qualified training
- Community and regional promotion of public safety careers, career prep

- Promote college live-in programs
- Coordinate with health care systems training programs
- Workforce development programs

## **APPENDIX A**

### **CCAP EMS Task Force Members and Participants**

- Kevin Boozel, Butler County Commissioner (Co-chair)
- Mark Hamilton, Tioga County Commissioner (Co-chair)
- Mike Baker, Indiana County Commissioner (tentative)
- Tim Baldwin, Lancaster County 911 Deputy Director
- Nathan Brown, Lehigh County Commissioner
- Ed Bustin, Bradford County Commissioner
- Kathi Cozzone, Chester County Commissioner
- Carol Duffy, McKean County Commissioner
- Jim Gagliano, Lawrence County Administrator
- Kris Gaszi, Assistant Director, Local Government Commission
- Steve Guccini, Pike County Commissioner
- Derrick Hall, Chief, Greater Valley EMS, Bradford County
- Brian Hoffman, Sullivan County Commissioner
- Bobby Kagel, Chester County Chief Administrative Officer
- Tim Knapp, Pike County Emergency Management Coordinator
- Joel D. Landis, Director, Somerset County Department of Emergency Services
- Ted Lowden, International Association of Fire Chiefs
- Larry Maggi, Washington County Commissioner
- Tim McGonigle, Mercer County Commissioner
- Tony Mussare, Lycoming County Commissioner
- Wayne Nothstein, Carbon County Commissioner
- Matt Osterberg, Pike County Commissioner
- Ron Schmalzle, Pike County Commissioner
- Brian Smith, Wayne County Commissioner
- Bernie Swartwood, Director, Pike County Public Safety Department
- Gerald Walker, Somerset County Commissioner

## **APPENDIX B**

### **Stakeholder Participants**

- Lindsey A. Holman, Associate Legislative Director of Justice and Public Safety, National Association of Counties (NACo)
- Dave Sanko, Executive Director, Pennsylvania State Association of Township Supervisors (PSATS)
- Ed Troxell, Legislative Director, Pennsylvania State Association of Boroughs (PSAB)
- Rick Schuettler, Executive Director, Pennsylvania Municipal League (PML) and Pennsylvania State Association of Township Commissioners (PSATC); John Brenner, Deputy Executive Director, PML, PSATC; Amy Sturges, Director of Government Affairs, PML, PSATC
- Steve Lyle, Executive Director, Emergency Health Services Federation
- Dylan J Ferguson, Director, Bureau of Emergency Medical Services, Pennsylvania Department of Health (DOH)
- Don Dereamus, Suburban EMS, Palmer and Legislative Chair, Ambulance Association of Pennsylvania (AAP); Chuck Cressley, Citizens Ambulance Service, Indiana, Ambulance Association of Pennsylvania (AAP)
- Sean Sanderson, Local Government Policy Manager, Department of Community and Economic Development
- Jerry Ozog, MPA, EFO, Executive Director, Pennsylvania Fire and Emergency Services Institute
- Danielle Rohler, Lycoming County Department of Public Safety; Mark Haas, Sullivan County Department of Planning and Economic Development; Katie Prichard, Northern Tier Regional Planning & Development Commission
- Jennifer Haggerty, Chief Operating Officer, Pennsylvania Homecare Association
- Brendan Harris, Regional Vice President of Government Programs, UPMC

## APPENDIX C

### Reports, References, Resources

[SR 6 Final Report](#), November 29, 2018

[SR 60 Final Report](#), November 30, 2004

[FCC: Promoting Telehealth for Low-Income Consumers](#), July 11, 2019

[2018 Year-End EMS Data Report](#), Bureau of Emergency Medical Services, PA Department of Health, March 2019

[Emergency Triage, Treat, and Transport \(ET3\) Model](#), Centers for Medicare and Medicaid Services

[Innovation Opportunities for Emergency Medical Services White Paper](#), National Highway Transportation Safety Administration (Department of Transportation), Office of Assistant Secretary for Preparedness and Response (Health and Human Services), and Health Resources and Services Administration (Health and Human Services), July 15, 2013

[Promoting Innovations in Emergency Medical Services](#), Mount Sinai Health System, University of California at San Diego, 2018

[Assessment of Emergency Medical Services Basic Life Support/Advanced Life Support](#), Pike County, 2018

[An Entity to Address Emergency Services and Other Regional Needs of Pennsylvania Local Government](#), Jens H. Damgaard, Esquire, Eckert & Seamans, 2018

[Elements of an Administrative Services Authority](#), Jens H. Damgaard, Esquire, Eckert & Seamans, 2018

[EMS Data Mapping](#), Danielle Rohler, Lycoming County Department of Public Safety; Mark Haas, Sullivan County Department of Planning and Economic Development; Katie Prichard, Northern Tier Regional Planning & Development Commission, 2019

[Can We Fix 911?](#), Governing, August 2019

[In Fight Against Surprise Medical Bills, Lawmakers Miss High Air Ambulance Costs](#), Kaiser Health News, June 18, 2019

[Recognition of Excellence in our Volunteers \(REV\)](#), Butler County

[Centre County Emergency Services Scholarship](#), Centre County

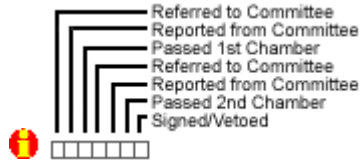


[A Performance Audit of the Emergency Medical Services Operating Fund](#), Legislative Budget and Finance Committee, September 2013, plus [Executive Summary](#)






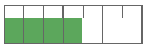

[Staff Study of the Emergency Medical Services System in the Commonwealth of Pennsylvania](#), Joint State Government Commission, December 2013


## Bill Status Report

11-18-2019 - 20:33:15



EMS		
HB 269 Monitor 	Driscoll, Michael(D)	Amends the Tax Reform Code, in realty transfer tax, further providing for excluded transactions.  <b>Bill History:</b> 10-25-19 S Received in the Senate and referred to Senate Finance
HB 432 Monitor 	Barrar, Stephen(R)	Amends the Workers' Compensation Act, in interpretation and definitions, further providing for the definition of "occupational disease"; and, in liability and compensation, further providing for compensation for post-traumatic stress injury.  <b>Bill History:</b> 11-19-19 H Set on the House Calendar
HB 510 Monitor 	Schemel, Paul(R)	Amends Title 53 (Municipalities), in intergovernmental cooperation, for ordinance, content of ordinance, joint purchases with private educational establishments, required review of specified agreements, and effect of agreements.  <b>Bill History:</b> 01-06-20 G Earliest effective date
HB 512 Monitor 	Schemel, Paul(R)	Amends Title 11 (Cities), in corporate powers, further providing for municipal authorities and cooperation with other political subdivisions.  <b>Bill History:</b> 01-06-20 G Earliest effective date
HB 732 Monitor 	Quinn, Chris(R)	Amends the Tax Reform Code, in realty transfer tax, further providing for excluded transactions.  <b>Bill History:</b> 10-25-19 S Received in the Senate and referred to Senate Finance
HB 759 Monitor 	Dush, Cris(R)	Amends Title 35 (Health & Safety), in emergency management services, providing for emergency response payment.  <b>Bill History:</b> 11-19-19 H Set on the House Calendar


<p>HB 977 Monitor</p> 	<p>Hickernell, David(R)</p>	<p>Amends Title 35 (Health and Safety), in grants to fire companies and emergency medical services companies, further providing for definitions.</p>
		<p><b>Bill History:</b> 03-26-19 H Introduced and referred to committee on House Veterans Affairs &amp; Emergency Prepared.</p>
<p>HB 1113 Monitor</p> 	<p>Bizzarro, Ryan(D)</p>	<p>Amends Title 35 (Health &amp; Safety), providing for certification of community paramedics, for community paramedicine service coverage by casualty insurance carriers and for medical assistance reimbursement.</p>
		<p><b>Bill History:</b> 04-05-19 H Introduced and referred to committee on House Health</p>
<p>HB 1189 Monitor</p> 	<p>Knowles, Jerry(R)</p>	<p>Amends the Tax Reform Code, providing for volunteer emergency responders employer tax credit.</p>
		<p><b>Bill History:</b> 11-19-19 H Set on the Tabled Calendar</p>
<p>HB 1190 Monitor</p> 	<p>Knowles, Jerry(R)</p>	<p>Amends Title 35 (Health and Safety), in grants to fire companies and emergency medical services companies, further providing for award of grants for volunteer fire companies and for emergency medical services companies.</p>
		<p><b>Bill History:</b> 04-11-19 H Introduced and referred to committee on House Veterans Affairs &amp; Emergency Prepared.</p>
<p>HB 1347 Monitor</p> 	<p>Masser, Kurt(R)</p>	<p>Amends the Insurance Company Law, in casualty insurance, further providing for billing.</p>
		<p><b>Bill History:</b> 11-19-19 H Set on the House Calendar</p>
<p>HB 1448 Monitor</p> 	<p>Sturla, Mike(D)</p>	<p>Amends Title 35 (Health &amp; Safety), in volunteer fire company, ambulance service and rescue squad assistance, providing for referendum to expand loan assistance.</p>
		<p><b>Bill History:</b> 10-31-19 S Received in the Senate and referred to Senate Veterans Affairs &amp; Emergency Prepared.</p>
<p>HB 1459 Monitor</p> 	<p>Schlossberg, Mike(D)</p>	<p>Amends Titles 35 (Health &amp; Safety), providing for emergency responder mental wellness &amp; stress management; est. the Statewide Critical Incident Stress Management Program; providing for duties of DOH; and for support of EMS.</p>
		<p><b>Bill History:</b> 10-31-19 S Received in the Senate and referred to Senate Veterans Affairs &amp; Emergency Prepared.</p>

HB 1628  
Monitor  


Sturla, Mike(D)

Amends Title 35 (Health & Safety), in grants to fire companies & emergency medical services companies, further providing for defs., for est. of Fire Company Grant Program & Emergency Medical Services Grant Program & expiration of authority.


**Bill History:** 06-17-19 H Introduced and referred to committee on House Veterans Affairs & Emergency Prepared.

HB 1705  
Monitor  


Gabler, Matt(R)

Amends Title 35 (Health & Safety), in incentives for municipal volunteers of fire companies and nonprofit EMS agencies, further providing for definitions, for real property tax credit and for rejection and appeal.


**Bill History:** 10-31-19 S Received in the Senate and referred to Senate Veterans Affairs & Emergency Prepared.

HB 1758  
Monitor  


Ortitay, Jason(R)

Amends Title 75 (Vehicles), in fees, further providing for certified copies of records; and, in miscellaneous provisions, further providing for reports by police.


**Bill History:** 10-31-19 S Received in the Senate and referred to Senate Transportation

HB 1773  
Monitor  


Struzzi, James (F)(R)

Amends Title 35 (Health & Safety), in emergency management services, providing for tuition assistance for active volunteers; & establishing the Active Volunteer Tuition Assistance Program & Fund.


**Bill History:** 10-31-19 S Received in the Senate and referred to Senate Veterans Affairs & Emergency Prepared.

HB 1780  
Monitor  


James, Lee(R)

Amends Title 35 (Health and Safety), in miscellaneous provisions, providing for exemption.


**Bill History:** 10-31-19 S Received in the Senate and referred to Senate State Government

HB 1786  
Monitor  


Sainato, Chris(D)

Amends Title 35 (Health & Safety), in incentives for municipal volunteers of fire companies & nonprofit emergency medical services agencies, establishing the First Responder Loan Forgiveness Program; and making editorial changes.

**Bill History:** 10-31-19 S Received in the Senate and referred to Senate Education

HB 1816  
Monitor  


Culver, Lynda(R)

Amends Title 35 (Health & Safety), in Commonwealth services, further providing for assistance to volunteer fire companies, ambulance service and rescue squads.

**Bill History:** 10-31-19 S Received in the Senate and referred to Senate Veterans Affairs & Emergency Prepared.

HB 1834  
Monitor



Sainato, Chris(D)

Amends Title 35 (Health and Safety), in grants to fire companies and emergency medical services companies, further providing for award of grants and for expiration of authority; and est. the Construction Savings Account.

**Bill History:** 10-31-19 S Received in the Senate and referred to Senate Veterans Affairs & Emergency Prepared.

HB 1838  
Monitor



Causer, Martin(R)

Amends Titles 35 (Health and Safety) & 75 (Vehicles), in emergency medical services system, further providing for support of emergency medical services; for EMS costs; and for Accelerated Rehabilitative Disposition.

**Bill History:** 10-31-19 S Received in the Senate and referred to Senate Veterans Affairs & Emergency Prepared.

HB 1839  
Monitor



Brooks, Robert (F)(R)

Amends Title 35 (Health & Safety), in incentives for municipal volunteers of fire companies & nonprofit emergency medical services agencies, further providing for defs., for real property tax credit and for rejection and appeal.

**Bill History:** 10-31-19 S Received in the Senate and referred to Senate Veterans Affairs & Emergency Prepared.

HB 1862  
Monitor



Pickett, Tina(R)

Amends The Insurance Company Law, in quality health care accountability and protection, providing for protections for consumers receiving surprise balance bills for health care services from out-of-network providers.

**Bill History:** 11-19-19 H Set on the House Calendar

HB 1869  
Monitor



Owlett, Clint(R)

Amends Title 35 (Health and Safety), in emergency medical services system, further providing for basic life support ambulances.

**Bill History:** 10-31-19 S Received in the Senate and referred to Senate Veterans Affairs & Emergency Prepared.

HCO1162  
Monitor



Sturla, Mike(D)

Provides a roadmap for fire and EMS services pursuant to SR 6 study.

**Bill History:** 02-13-19 H Filed

HCO1242  
Monitor




Davis, Tina(D)

Amends Title 35 (Health and Safety) of the Pennsylvania Consolidated Statutes to include mental health, intellectual disabilities, and autism training for EMS personnel and firefighters.

**Bill History:** 02-19-19 H Filed


SB 65 Ward, Judy (F)(R)

Monitor  


Act establishing a tuition credit program for certain members of volunteer fire companies, volunteer ambulance services and volunteer rescue squads and their dependent children and spouses.

**Bill History:** 01-14-19 S Introduced and referred to committee on Senate Education

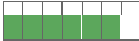
SB 94 Martin, Scott(R)

Monitor  


Amends the Workers' Compensation Act, in additional coverages, further providing for the definition of "employee"; and making editorial changes.

**Bill History:** 11-19-19 S Set on the Senate Calendar


SB 146 Brooks, Michele(R)

Monitor  


Amends Title 35 (Health and Safety), in Commonwealth services, providing for online training for firefighters; and making a related repeal.

**Bill History:** 11-18-19 S Signed in the Senate


SB 785 Williams, Lindsey (F)(D)

Monitor  


Amends Title 35 (Health & Safety), in Commonwealth services, for scope of subchapter, for defs., for assistance to volunteer fire companies, for Volunteer Companies Loan Fund & for reimbursement procedure and amount.

**Bill History:** 06-21-19 S Introduced and referred to committee on Senate Veterans Affairs & Emergency Prepared.


SB 796 Muth, Katie (F)(D)

Monitor  


Amends Title 35 (Health and Safety), in Commonwealth services, further providing for assistance to volunteer fire companies, ambulance service and rescue squads.

**Bill History:** 07-09-19 S Introduced and referred to committee on Senate Veterans Affairs & Emergency Prepared.

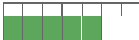
SB 822 Schwank, Judy(D)

Monitor  


Act providing for the protection of consumers of health care coverage against surprise balance bills for emergency services and certain covered health care services.

**Bill History:** 08-07-19 S Introduced and referred to committee on Senate Banking and Insurance

SB 857 Vogel, Jr., Elder(R)

Monitor  


Act relating to telemedicine; authorizing the regulation of telemedicine by professional licensing boards; and providing for insurance coverage of telemedicine.

**Bill History:** 11-19-19 H Set on the Tabled Calendar

**Total Bills: 34**

Copyright © 2019. PA Legislative Services. All Rights Reserved.



PO Box 60769 | Harrisburg, PA 17106-0769 | (717) 526-1010

[www.pacounties.org](http://www.pacounties.org) | [@PACountiesGR](https://twitter.com/PACountiesGR)